



County of Los Angeles CHIEF EXECUTIVE OFFICE

Kenneth Hahn Hall of Administration
500 West Temple Street, Room 713, Los Angeles, California 90012
(213) 974-1101
<http://ceo.lacounty.gov>

WILLIAM T FUJIOKA
Chief Executive Officer

September 30, 2010

To: Supervisor Gloria Molina, Chair
Supervisor Mark Ridley-Thomas
Supervisor Zev Yaroslavsky
Supervisor Don Knabe
Supervisor Michael D. Antonovich

From: William T Fujioka
Chief Executive Officer

Board of Supervisors
GLORIA MOLINA
First District

MARK RIDLEY-THOMAS
Second District

ZEV YAROSLAVSKY
Third District

DON KNABE
Fourth District

MICHAEL D. ANTONOVICH
Fifth District

RESPONSE TO BOARD MOTION RECOMMENDATIONS OF THE OFFICE OF INDEPENDENT REVIEW TO FACILITATE TIMELINES FOR REPORTING THE DISCLOSURE OF CHILD FATALITY INFORMATION UNDER SB 39

On August 31, 2010, on motion of Supervisors Mark Ridley-Thomas and Don Knabe, your Board directed the Chief Executive Officer (CEO), to work with the Department of Children and Family services (DCFS), the Executive Office of the Board of Supervisors, County Counsel, Children's Special Investigations Unit (CSIU), and the Office of Independent Review (OIR) to: 1) Evaluate and recommend a single County office that should be charged with overseeing SB 39 compliance, including assembling, assessing, and evaluating information necessary to make an SB 39 determination; 2) Develop a process for coordinating the assembly, assessment, and production of information necessary for an independent entity to evaluate and make an informed SB 39 determination; 3) Develop a process to coordinate and collect the views of the District Attorney (DA) and law enforcement on the materials to be disclosed or not disclosed pursuant to an SB 39 determination; 4) Develop a timetable and process for implementing OIR recommendations contained in the OIR's August 30, 2010 Report; and 5) provide a written report within 30 days with quarterly reports to the Board on implementation progress.

This is to provide a status report on your Board's directive on implementation of the recommendations of the OIR to facilitate the timelines for reporting the disclosure of child fatality information under SB 39 and the development of a process for reporting and overseeing SB 39 compliance.

"To Enrich Lives Through Effective And Caring Service"

Please Conserve Paper – This Document and Copies are Two-Sided
Intra-County Correspondence Sent Electronically Only

The CEO convened a workgroup consisting of DCFS, County Counsel, CSIU, and OIR to review the OIR's recommendations and develop and implement processes to effectuate them. The OIR made 11 recommendations, and this report provides your Board with a timetable and process for implementing those recommendations as indicated below and summarized in the Attachment.

I. County Office for Overseeing SB 39 Compliance

Under SB 39, a County's child welfare agency is charged with the responsibility for making the reasonable suspicion determination that the fatality was caused by abuse or neglect, and is one of three entities responsible for making the determination that the abuse or neglect led to the child's death. Law enforcement and the Coroner are the other two agencies. In Los Angeles, DCFS is the County's child welfare agency and has the expertise to make these determinations.

The legal standard for the initial release of information, understood in light of other statutes and the California Department of Social Services' (CDSS) regulations which implement SB 39, require that DCFS make the initial determination of reasonable suspicion. Findings made by any of the three entities may trigger the second broader release by determining that alleged abuse or neglect has resulted in a child's death. However, applicable law indicates that DCFS is the County department responsible for SB 39 processing.

Currently, SB 39 determinations and compliance are being performed within DCFS' Risk Management Division (RMD) as part of its regular duties. To adopt a broader approach for determination of connectivity, to strengthen existing operations, and to facilitate timely determination and reporting, the workgroup recommends that a separate section within the RMD be established to perform all SB 39 functions.

Due to the various legal elements associated with SB 39 compliance and the potential disconnect between the applicable law and CDSS regulations, we also recommend that County Counsel continue to provide assistance to DCFS in the documentation and implementation of protocols and processes to ensure that the County is in full compliance with SB 39.

The CEO and DCFS are currently assessing the operational requirements for the proposed section. The dedicated functions will include: 1) research and review of all child fatalities and near fatalities; 2) track determinations through the Critical Incident Fatality Tracking (CIFT) database; 3) interface with CDSS on reporting and reconciliation of all child fatalities and near fatalities; 4) communicate with minor's counsel, appropriate law enforcement and the DA; 5) compile and redact documents; 6)

Each Supervisor
September 30, 2010
Page 3

were received; and 7) report and release information on reasonable suspicion and causal determinations.

Since the enactment of SB 39 has resulted in an increase in reporting duties of local counties, the Bill imposed a State-mandated local program. As such, the California Constitution requires the State to reimburse local counties for certain costs mandated by the State. As a result, the CEO is working with the Auditor-Controller to include these potential costs for SB 90 reimbursement consideration.

II. SB 39 Evaluation and Determination

DCFS, with the assistance of County Counsel, is documenting a process and protocols for acquiring the information required to evaluate and make an informed SB 39 determination. This effort will ensure that SB 39 legal and reporting requirements are complied with. It is estimated that the documentation of these protocols will be completed within 45 days.

As previously stated, the DCFS SB 39 Section will be responsible for coordinating the assembly, assessment and production of information. The SB 39 Section will also collaborate with County Counsel to document the process and protocol required to comply with the reporting and legal requirements.

III. Process to Coordinate District Attorney and Law Enforcement Clearances

Points of contact have been established with the DA's Family Violence Division, Sheriff's Department Homicide Bureau, and the Los Angeles Police Department's Juvenile Division. These units will serve as the liaison between their respective departments and DCFS to ensure a timely assessment and determination of which materials can or cannot be disclosed pursuant to an SB 39 determination.

Each department is working on developing the protocols required to comply with this recommendation. It is estimated that the development of these protocols will be completed within 30 days.

IV. Status on the Implementation of the OIR Recommendations

In response to your Board's August 24, 2010 motion, the OIR issued his report citing 11 specific recommendations regarding compliance with SB 39 determinations and reporting. The attached matrix is a summary of each recommendation and the status on the implementation. While DCFS, in conjunction with County Counsel, have already implemented several of the recommendations, those requiring the development of

Each Supervisor
September 30, 2010
Page 4

protocols and procedures will require additional time to complete. A timetable of completion dates is contained in the matrix.

Please let me know if you have any questions, or your staff may contact Antonia Jiménez, Deputy Chief Executive Officer at (213) 974-7365, or via email at ajimenez@ceo.lacounty.gov.

WTF:BC:AJ
DS:BM:cvb

Attachment

c: Executive Office, Board of Supervisors
 Auditor-Controller
 Children and Family Services
 Children's Special Investigation Unit
 County Counsel
 Office of Independent Review

SB 39_30 day report back 9-30-10 Final

OFFICE OF INDEPENDENT REVIEW ("OIR") RECOMMENDATIONS

No.	Recommendation	Proposed Action	Timetable
1	Cases in which there have been written representations by DCFS that the child fatality was caused by abuse or neglect should be classified as SB 39 cases subject to disclosure.	<p>Under SB 39, DCFS' initial obligation to release information on child fatalities is triggered when there is a reasonable suspicion that the fatality was caused by abuse or neglect, and the secondary obligation to make a broader release is triggered when the abuse or neglect leads to a child's death and DCFS substantiates the abuse or neglect.</p> <p>The first determination can be triggered if DCFS finds that a report of suspected child abuse or neglect was received concerning the deceased child, DCFS determined that an in-person investigation into the allegation was required and, based upon all the available information, the suspicion is reasonable.</p> <p>The second determination can be triggered when DCFS has substantiated the report of alleged child abuse or neglect which was received regarding the deceased child and concludes that the abuse or neglect resulted in the fatality. This can be evaluated by doing the following:</p> <ul style="list-style-type: none"> (1) Determining whether the alleged abuse or neglect was substantiated (e.g., check CWS/CMS and CACI-related documents). (2) Carefully drafting and reviewing the DCFS reports concerning the deceased child. If DCFS asserts that abuse or neglect resulted in the fatality, it appears that the SB 39 reporting criteria is met. (3) Obtaining a copy of any original or amended WIC § 300 and § 342 petitions which have been filed to seek jurisdiction over surviving siblings. DCFS should also obtain copies of any WIC § 387 and § 385 petitions which involve the death of another child. In the event that any petition is amended by the juvenile court to add additional counts according to proof, DCFS will need to obtain a copy of the amended petition. In addition to the petitions, DCFS should also get a copy of any accompanying Detention Reports. 	Completed

OFFICE OF INDEPENDENT REVIEW ("OIR") RECOMMENDATIONS

No.	Recommendation	Proposed Action	Timetable
		<p>(4) Obtaining a copy of any reports seeking termination of juvenile court jurisdiction due to the death of a child or any last minute court reports which describe the death of a child.</p> <p>(5) Reading the petitions to determine whether § 300 subdivision (f) has been plead and whether any other subdivision has been plead alleging that the parents caused the death of the deceased child. Similarly, DCFS will need to read the Detention Reports to see if such a link has been reported.</p> <p>(6) Likewise, DCFS must read the reports seeking termination of jurisdiction and any last minute information for court officers to see whether the reports contain a statement that the child death was due to abuse or neglect.</p> <p>As the facts associated with SB 39 determinations may develop over the course of time, DCFS will continue to follow the progress of events and make a holistic assessment of each SB 39 determination. DCFS will also continue to consult with County Counsel when questions arise.</p>	
2	DCFS should develop mechanisms to ensure that if a DCFS official has averred causation between the child fatality and the abuse and/or neglect, a similar finding is made for purposes of SB 39.	A draft protocol has been developed and is expected to be finalized within thirty days which improves communication between the investigating CSW, Juvenile Court Services, and the Risk Management division. The case-carrying CSW contacts Juvenile Court Services and Juvenile Court Services contacts the Risk Management Division in order to complete the communication loop.	30-days
3	On a going forward basis, DCFS should adopt a broad approach to any necessary finding of connectivity between the death and the preceding abuse and/or neglect.	The work group is reviewing a recent court ruling that has provided an interpretation of causality consistent with this recommendation. Adoption of the approach in this ruling would broaden DCFS' SB 39 determinations.	Ongoing

OFFICE OF INDEPENDENT REVIEW ("OIR") RECOMMENDATIONS

No.	Recommendation	Proposed Action	Timetable
4	In each child fatality in which causation is in issue, DCFS officials should prepare an internal document applying the SB 39 factors to the particular set of facts and explaining why the fatality either was or was not determined to be an SB 39 case	The Risk Management Division has created an SB 39 Determination Sheet and is working with County Counsel on finalizing the document. It is expected to be finalized and implemented by October 15, 2010.	15-days
5	This Board should consider whether the classification of SB 39 decisions should be subject to some sort of audit or independent oversight.	To comply with this recommendation, once DCFS' SB 39 protocols are in place, the workgroup recommends that County Counsel conduct quarterly sample evaluations of the SB 39 decisions for a defined period to ensure that they are properly classified.	Quarterly
6	DCFS should adopt protocols that regularly provide law enforcement and the District Attorney a copy of SB 39 materials subject to disclosure so that a meaningful review may occur.	DCFS has actively engaged law enforcement and the District Attorney in the SB 39 process. A meeting was held with law enforcement and County Counsel on August 25, 2010, to discuss SB 39 regulations and acquaint them with DCFS staff currently implementing the SB 39 procedures. In addition, documents have been obtained and redacted to provide to law enforcement and the District Attorney. Written protocols will be finalized by October 29, 2010.	30-days
7	DCFS should periodically initiate renewed dialogue with law enforcement and the District Attorney regarding any pending objections to learn if the objections can be removed. Any such dialogue should be documented including the status of any law enforcement investigation.	In addition to asking the District Attorney and law enforcement to contact the department when they are willing to lift their objection to release, DCFS staff will contact the District Attorney and law enforcement on a quarterly basis, by phone if possible or by email, and ask if they are willing to release any or all of a case record they had previously objected to disclosing.	Ongoing
8	Each law enforcement agency and the District Attorney should designate a point of contact for DCFS officials responsible for the effectuation of SB 39.	Points of contact have been established with the District Attorney's Family Violence Division, Sheriff's Department Homicide Bureau, and Los Angeles Police Department's Juvenile Division to comply with this recommendation.	Completed

OFFICE OF INDEPENDENT REVIEW ("OIR") RECOMMENDATIONS

No.	Recommendation	Proposed Action	Timetable
9	When DCFS determines that a child fatality qualifies as subject to SB 39 disclosure, it should in regular course collect and redact information subject to disclosure.	As described more fully in the report, this is addressed by the creation of a targeted SB 39 Section in DCFS' RMD, and the implementation of associated procedures and protocols established to enable communication and ensure through continuing review and disclosure of SB 39 material.	Ongoing
10	DCFS should ensure that sufficient resources are devoted to SB 39 analysis and compliance with SB 39 requests.	DCFS and CEO are examining the ongoing resource requirements necessary to continue complying with these recommendations.	60-days
11	The potential disconnect between SB 39 and the Regulations as detailed in this correspondence should be brought to the attention of the State Department of Social Services ("CDSS").	Consistent with the proposed action for Recommendation 3, the workgroup will review a recent court ruling that may broaden DCFS' SB 39 determinations. This may obviate the need for State clarification, but if clarification still appears necessary, County Counsel will provide DCFS with a draft letter to the State explaining the disconnect and requesting clarification.	Ongoing

OIR Recs timeline final